

~~TOP SECRET~~



ThinkPad

DECLASSIFIED BY: [unclear]
DATE: 11/23/2000

File No: JSC/092
Serial: 514
Dated: MAY 8 1947

DECLASSIFIED
Authority: AHS 94301

JUN 24 1947



RECORDS SECTION
U.S. ARMY
GENERAL INVESTIGATIVE DIVISION

EXTRACT COPY

File copy filed on
300 (1-25-42) 58

~~TOP SECRET~~

11-5-47

~~TOP SECRET~~

DECLASSIFIED
Authority NND 723011

JCS/Dirg
Serial 514

MAY 8 1947

MEMORANDUM FOR: Secretary, Joint Chiefs of Staff

Subject: Study of the Personnel Requirements of the Supporting Agencies of the Joint Chiefs of Staff

Reference: (a) JCS 1756 Series
(b) JCS No. 61

1. In compliance with JCS No. 61 and paragraph 2a of JCS 1756/1 the following study is submitted:

STUDY OF THE PERSONNEL REQUIREMENTS OF JOINT SECURITY CONTROL

FACTS BEARING ON THE PROBLEM AND DISCUSSION

1. An examination of the charter of the Joint Chiefs of Staff (JCS 200/24/D) fails to show any specific reference to the duties and responsibilities allocated to Joint Security Control as laid down in its charter or in any of the specific directives to Joint Security Control. However in paragraph 3d of JCS 200/24/D the statement is made that "the Joint Chiefs of Staff shall issue joint directives to implement joint policies and plans." It is believed that the responsibility delegated to Joint Security Control by the Joint Chiefs of Staff as the agency of the Joint Chiefs of Staff organization charged with:

- a. Preventing information of military value from falling into the hands of the enemy.
 - b. Fixing the implementation of those portions of cover and deception plans which must be performed by military and non-military agencies in the United States.
- falls within the above statement of "joint directives to implement joint policies and plans."

2. The Charter of Joint Security Control (JCS 234/5/D) provides for two officers of the Army, one of whom will be from the Army Air Forces, and not more than two officers of the Navy to be the Members. Due to the nature of the functions assigned to Joint Security Control and the duties involved, the Members assigned are the following: the Director of Intelligence, War Department General Staff, the Assistant Chief of Air Staff-2, the Chief of Naval Intelligence and the Chief of the Navy Special Section of Joint Security Control.

~~TOP SECRET~~

~~TOP SECRET~~

DECLASSIFIED
Authority: NND 76361

3. The functions of Joint Security Control as laid down in the Charter and in specific directives fall into two general types, namely:

a. Security of Military Information

(1) The prevention of information of military value falling into the hands of the enemy. (JCS 234/5/5)

(2) Questions of security classification of documents of joint or combined interest. (JCS 234/5/5)

(3) (a) Correlate, maintain and disseminate all of the information furnished to Joint Security Control by the War and Navy Department Bureaus of Public Relations concerning:

i. All security policies promulgated in their respective departments, affecting release of military or naval information.

ii. All security policies and restrictions on specific subjects issued by the theater commanders.

iii. All modifications, revisions, or cancellations of restrictions on specific subjects, promulgated by these bureaus or by their respective departments.

iv. Apparent conflicts of security policy or differences in restrictions as between the two bureaus.

to the end that the security policies, restrictions and procedures regarding any particular subject, weapon, or items of equipment are uniform as between the two departments in accordance with

approved policies of the Joint Chiefs of Staff and

(b) Explore the advisability of eliminating or modifying existing security policies, as well as promulgating new security policies and submit recommendations to the Joint Chiefs of Staff

in order to acquaint the agencies listed below with the latest security policies, directives, and restrictions regarding the release of military or naval information:

Bureau of Public Relations, War Department (now Public Information Division)

~~TOP SECRET~~

DECLASSIFIED
Authority: AWP 745011

Office of Public Relations, Navy Department (new Office
of Public Information)

NSA, NSAS (new Director of Intelligence)

Propaganda Branch, G-3, WPM (new in Office, Director of
Plans and Operations, NSOP)

Office of Naval Intelligence

AS of AS-Int

Security Advisory Board, ONI (new Security Advisory Board
of the State-War-Navy Coordinating Committee)

War and Navy Department Technical Bureaus and other War
agencies no longer in existence. (JCS 630/6)

- (4) Promulgate through the Security Advisory Board to all civil agencies of the government the general policies of the War and Navy Departments affecting security of military information. (JCS 630/6)
 - (5) Establish the necessary policies and directives concerning the security control of aeronautical publications containing flight information but to abstain from administrative and operational activity incident to the consideration and handling of individual cases. The application of the policies to individual cases be done by the War and Navy Departments, each service handling those cases in which it has primary interest. (JCS 265/3)
- b. Cover and deception planning and implementation
- (1) Collaborate with the Joint War Plans Committee in the development of deception objectives and preparation of deception plans for consideration by the Joint Staff Planners with the operational plans. (JPS 560/2)
 - (2) Recommend to the Joint Chiefs of Staff measures to coordinate the activities of all agencies engaged in development of devices and equipment, methods and technique, selection, training and allocation of personnel and material pertaining to deception. (JCS 256/2/D)

~~TOP SECRET~~

~~TOP SECRET~~

DECLASSIFIED
Authority: E.O. 13526

- (3) Represent the Joint Chiefs of Staff in the deception matters referred to in subparagraph (2) above on the combined level. (JCS 234/3/10)
- (4) Timing the implementation of those portions of cover and deception plans which must be performed by military and non-military agencies in the United States. (JCS 234/3/10)
- (5) Coordination of implementation of general over-all cover and deception plans. (JCS 234/3/10)
- (6) Implementation of approved theater cover and deception plans outside theater of origin and coordinates as required, the over-all implementation of the plan. (JCS 234/3/10)

As regards subparagraph a, Joint Security Control believes that the prevention of information of military value falling into the hands of the enemy is a continuing function during the interim period until the war is officially over and during peace time as regards potential enemies. The bulk of the work of Joint Security Control consists of questions regarding security classification of both joint and combined documents and the review of those documents of World War II and others issued since the termination of active hostilities with a view to downgrading or declassification of not only the Joint and Combined Chiefs of Staff documents but also of documents of joint and combined interest such as SHAEF records and others of like joint or combined interest.

As regards subparagraph b, Joint Security Control believes that these functions should continue in relation to proposed mobilization and operational joint plans both in the interim period and during peace, but in a reduced degree. The degree of operations in Joint Security Control will vary from time to time in accordance with specific directives of the Joint Staff Planners or the Joint Chiefs of Staff as regards preparation of plans and the coordination, timing and implementation of such plans. In addition, Joint Security Control is preparing a history of cover and deception during World War II in collaboration with representatives of the British Chiefs of Staff. It prepares material on training and indoctrination as well as security of information on the general subject.

4. The Charter of Joint Security Control does not provide for any staff to assist its Members but the need for such a staff has existed since before the first Charter was issued and will continue as long as the need for the agency exists due to the nature of the functions assigned, the amount of work involved,

~~TOP SECRET~~

~~TOP SECRET~~

DECLASSIFIED
Authority: ANJ 243011

and the efficiency accomplished by officers of the three services working together to obtain an over-all joint point of view. Specific provision in the Charter for a staff and definition of its duties was not considered necessary during World War II or since the end of active hostilities. The size of the staff and its duties are a matter of continuing concern to the Members of Joint Security Control.

5. At the end of active hostilities on 15 August 1945 a review of the functions of Joint Security Control was made and a study prepared. The conclusion of this study was that the functions of Joint Security Control would continue both in the interim period until the end of the war and during peace time unless there was a decision to terminate the Joint Chiefs of Staff organization and a consequent assignment of these functions to War and Navy Department agencies. However, it was believed then that a reduction in personnel could be achieved. This belief was realized and at present the staff consists of ten (10) officers on full time and four (4) officers on part time compared with twenty-four (24) officers on full time on 15 August 1945.

6. The allowance of officers for full time duty on the staff are supplied by the services as follows:

- a. Army -- 2 Colonels, 1 Lieut. Colonel, 1 1st Lt., WAC
- b. Navy -- 3 Captains, 1 Lieutenant (NAVY)
- c. Air Force -- 1 Colonel, 1 Lieut. Colonel

On part time duty:

- a. Army -- 1 Colonel, 1 Major
- b. Navy -- 1 Captain, 1 Commander
- c. Air Force -- None

7. The staff is organized into an Executive Section composed of one Army and one Air Force Colonel and one Navy Captain, a Security Section of one Army Colonel, one Navy Captain and one Air Force Lieut. Colonel, and a Special Section of one Army Colonel, one Army Major, one Navy Captain, and one Navy Commander, all part time, and one 1st Lieutenant WAC, and one Navy Lieutenant, NAVY, full time.

8. The above staff is considered to be the minimum number to be allotted consistent with performing efficiently and within reason expeditiously the functions with which Joint Security Control is charged and at the same time have represented the three services in all important staff functions. It will be

~~TOP SECRET~~

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

~~TOP SECRET~~

DECLASSIFIED
Authority *NND 995011*

noted that although the Army Air Force is not directly represented in the Special Section the Air Force Executive Officer in addition to his normal duties is considered to be a member of the Special Section for description planning purposes, in collaboration with the Joint War Plans Committee. It is advisable that if personnel are available, there should be one Army Air Force officer permanently assigned to the Special Section.

9. The three executive officers perform such duties as are delegated by the Members of Joint Security Control including the following:

a. Prepare drafts of reports to the Joint Chiefs of Staff on matters referred to Joint Security Control by the Joint Chiefs of Staff or the Secretariat of the Joint Chiefs of Staff for consideration by the Members of Joint Security Control.

b. Supervise and direct the work of the Security and the Army Special Sections and the Secretariat of Joint Security Control.

c. Call to the attention of the Members of Joint Security Control such matters requiring their decision as regards personnel or administration of the staff.

d. Act for the Members in routine matters which fall within the scope of announced decisions of the Joint Chiefs of Staff.

e. Serve as liaison with other agencies of the Joint and Combined Chiefs of Staff in accordance with agreed procedure of the Joint and Combined Chiefs of Staff and with agencies of the War and Navy Departments and such other Federal and non-Federal agencies as may be desirable either directly or through such agencies as the State-War-Navy Coordinating Committee.

10. The Security Section performs such duties as may be assigned by the Executives under the functions of preventing information of military value falling into the hands of the enemy, questions of security classification and preparation of draft reports. This Section's major duty since October 1945 has been the review of all Joint Chiefs of Staff and related Combined Chiefs of Staff documents with a view to their downgrading or declassification or release to armed forces colleges.

The work of regrading has not yet been completed on documents issued prior to the end of active hostilities on 15 August 1945. Specific requests for review

~~TOP SECRET~~

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

~~TOP SECRET~~

DECLASSIFIED
Authority NND 329211


of Joint Chiefs of Staff and Combined Chiefs of Staff documents issued since 15 August 1945, and documents from other services have been and are being received and acted upon. From this time forward it is believed the work of this Section will be largely confined to review of information extracted from Joint Chiefs of Staff and Combined Chiefs of Staff documents which the three Historical Divisions desire included in unclassified or classified histories that have been and are being prepared.

11. The Special Section performs such duties as may be assigned under the function of timing implementation of those portions of cover and deception plans with which Joint Security Control is charged. The personnel of both the Army and Navy parts of the Special Section, due to the fact that they also serve in a dual capacity, the Army under the Director of Plans and Operations, War Department General Staff and the Navy personnel under the Deputy Chief of Naval Operations (Operations), receive instructions from their respective War and Navy Department agencies.

RECOMMENDATION

12. It is recommended that no change in the personnel authorized for Joint Security Control be made at this time.

FOR JOINT SECURITY CONTROL:


M. E. HARRIS
Lt. Col., VA
Secretary



~~TOP SECRET~~